Mailing Address: P.O. Box 27255 Raleigh, NC 27611-7255

Phone: (919) 733-7173

KIM WESTBROOK STRACH Executive Director

August 9, 2017

Ms. Jane Ammons Gilchrist General Counsel N.C. Department of Public Safety 4201 Mail Service Center Raleigh, NC 27699-4201

Mr. Thomas Murry Chief Legal Counsel for Governmental Affairs N.C. Judicial Branch N.C. Administrative Office of the Courts P.O. Box 2448 Raleigh, NC 27602-2448

Ms. Kimberly Robb President N.C. Conference of District Attorneys P.O. Box 3159 Cary, NC 27519

Dear Ms. Gilchrist, Mr. Murry, and Ms. Robb,

The purpose of this letter is to summarize and express our concern surrounding the information conveyed to convicted felons regarding voting rights in North Carolina. More than 400 felons serving an active sentence unlawfully voted it the November 2016 General Election. This occurred in spite of routine voter registration removal efforts by county boards of elections of registered voters who were identified as being under an active felony sentence. We hope to partner with your agencies to reduce the incidents of unlawful voting by convicted felons.

On April 21, the State Board released a <u>post-election audit report</u>, identifying 441 suspected cases of active felons voting in the November 2016 General Election. The Investigations Division within the State Board has since collected documentary evidence and conducted interviews of suspected violators and their probation officers as a routine part of our investigative process. The interviews established a wide pattern of defendants in multiple counties who claim they were never informed of their loss of voting rights upon conviction and sentencing. A review of plea agreements, sentencing documents, and contact with probation officers appears to corroborate that information. Since April, several completed case referrals sent by the State Board to district attorneys have been summarily declined because the district attorneys for those counties determined there was insufficient evidence to prove that the defendant was ever notified of his or her ineligibility to vote. Two felon voter cases stemming from the 2016 March Primary Election have likewise been declined by district attorneys for the same reason.

Following a recent felon voter trial in Lincoln County, also stemming from the 2016 March Primary Election, the jury returned a verdict of "not guilty." During the trial, the defendant's parole officer was called by the defense to testify regarding what, if any, warnings were provided to the defendant concerning his loss of voting rights at the time he was convicted or during supervision. The parole officer testified that loss of voting rights is not a topic that is routinely communicated to convicted felons under supervision. The not guilty verdict occurred despite jury instructions appropriately communicating that voting while a felon does not require that the defendants knew that the conduct was unlawful.

Attached for your information and review, are examples of several declination communications our office has recently received from district attorneys across the state. Also attached is an example of a plea agreement and judgment in a felony case showing the absence of any information concerning loss of voting rights. For the reasons outlined in this letter, our agency believes a trend towards declination on felon voter cases will continue without corrective action being taken to document and maintain warnings given to convicted felons in the felon's records.

Voting in an election in North Carolina while serving an active sentence for a felony conviction is a felony violation of state election law under NCGS 163-275(5). Registration and voting documents contain written warnings, and recent improvements have been made to further enhance those warnings. However, when violations of the felon voter statute occur, proving that the felon voter was aware of the law based solely on the written warnings contained on voting documents can present a challenge to successful prosecutions of willful offenders. Additionally, some forms, such as the federal voter registration application, do not contain warnings against registering and voting while serving an active felony sentence, since laws concerning felon voting rights vary from state to state.

When an individual is convicted of a felony in North Carolina, their voting rights are suspended until such time as they have completed all aspects of their felony sentence, including periods of probation/parole. Each month, the county boards of election across the state review information received from the North Carolina Department of Corrections (DOC) regarding new felony convictions and voter registration "removal letters" are sent to the last known address of registered voters who appear on the convicted felon list. If no objection is received from the voter, their voter registration is deactivated and placed in a "removed' status due to their felony conviction. Upon completion of their sentence (including probation/parole), convicted felons are eligible to re-register to vote, at which time they are given a completely new voter registration number. In spite of this process, there have been numerous incidences of felons registering and voting before completing probation/parole, which is an additional felony. These occurrences can be viewed as a collateral consequence of having been convicted of a felony, and then never being informed of the consequences of voting while under an active felony sentence, or as willful violations of election law.

Since the 2016 General Election, the State Board has made improvements to the visibility of warnings contained in voter registration and election documents for the purpose of notifying convicted felons serving an active sentence that they are not eligible to vote. However, these are "passive" warnings, the value of which is dependent on proving that the felon received, read, and

understood the information contained in the documents. The lack of documented evidence of a post-conviction warning *actively* communicated to the felon concerning loss of voting rights in plea agreements, judgments, or in probation documentation is an evidentiary issue that will potentially continue to impact prosecution of willful offenders, in as much as juries will likely continue to look for some evidence of knowledge of the law on the part of the defendant in order to justify a conviction.

There has been a great deal of coverage of voter fraud claims in the media and significant public interest in the prosecution of voter fraud cases. By statute, it is the duty of the State Board to investigate frauds and irregularities in elections in any county and to report the results of those investigations to the Attorney General, District Attorney, or prosecutor of the district for further investigation and prosecution [NCGS 163-22(d)].

Ideally, going forward, prosecutors who are evaluating the available evidence associated with felon voter cases would not only have the warnings contained in the voting documents at their disposal, but would also have documented evidence signed by the felon acknowledging their loss of voting rights upon conviction. Such documentation would greatly assist in prosecuting willful violations by felon voters.

The Bipartisan State Board of Elections and Ethics Enforcement recently reviewed disclosure and discharge documents we received from the N. C. Department of Public Safety (DPS) addressing the restoration of voting rights for convicted felons upon completion of a felony sentence. In that regard, our agency would like to work closely with DPS, going forward, to distribute the attached "North Carolina Voting Rights Guide: People in the Criminal Justice System." In addition to enhancing the post-conviction restoration of rights process, we would also like to discuss the possibility of revisions to the active felon notification process, based on our post-election experience with felon voter prosecutions. While it appears that the "close-out" process upon completion of a felony sentence adequately covers restoration of voting rights upon completion of a felony sentence, as discussed above, we have identified some deficiencies in the notice provided to felons who are still serving an active felony sentence, notably during periods of probation and parole - the window during which current felons tend to vote.

The State Board would like your agency's input to explore how to best resolve this issue going forward for the mutual benefit of the agencies involved and the public. Please contact me at 919-715-1792 or email me at joan.fleming@ncsbe.gov to help coordinate a discussion at your earliest convenience. The State Board looks forward to working with you and your agency to achieve an acceptable solution in the near future.

Sincerely,

Joan M. Fleming, CFE

Chief Investigator

Investigations Division

North Carolina State Board of Elections and Ethics Enforcement

joan.fleming@ncsbe.gov

Martucci, Matthew

From:

Newman, Greg A. < Greg.A.Newman@nccourts.org >

Sent:

Thursday, January 19, 2017 5:45 PM

To:

Martucci, Matthew

Subject:

Polk County, NC

Matthew, thank you for sending to me the investigative file on recommend that we not pursue any criminal charges for her vote it last year's presidential election. All information seems to support her claim that she did not know that she was prohibited from voting. Unfortunately, many people sign the forms at the board of elections without reading the language. She did nothing out of the ordinary and readily contacted her probation officer upon learning that she may have violated state law.

Also, and very significantly, the probation officer acknowledged that he did not tell Ms. that she could not vote because he assumed she knew of the restriction. Having been part of hundreds of felony guilty pleas in both district and superior courts, the restrictions that apply when a person becomes a felon are sometimes mentioned, but rarely emphasized. It appears to me that too many things in Ms. case were assumed and that inadequate time was spent reviewing the rules with her.

As such, I cannot in good conscience recommend charging her criminally.

Thank you again for the excellent investigative work. Please contact me if you have any questions.

Greg Newman
District Attorney
NC Prosecutorial District 29B
1:-mail correspondence to and from this address may be subject to the North Carolina public records laws and if so, may be disclosed.



State of North Carolina General Court of Justice

Prosecutorial District Sixteen B

LUMBERTON, N.C. 28358

LUTHER JOHNSON B RITT, III DISTRICT ATTORNEY ROBESON COUNTY COURTHOUSE BOX 19 TEL: (910) 671-3300 FAX: (910) 737-5083

May 19, 2017

Matthew F. Martucci State Board of Elections P.O. Box 27255 Raleigh, NC 27611

NCSBE Case Number: 2017-025
NCSBE Case Number: 2017-029
NCSBE Case Number: 2017-030
NCSBE Case Number: 2017-031
NCSBE Case Number: 2017-032

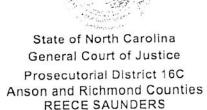
Dear Mr. Martucci,

After reviewing the files you provided on February 27th, 2017 and speaking with District Attorney Britt, our office has decided not to pursue charges in the above listed matters. It is our belief that charges would require some showing of knowledge that each above listed individual's right to vote had been suspended. We believe that such knowledge cannot be proved based on the evidence presented. If you have any further questions or concerns, please feel free to contact me.

Sincerely,

J. Alexander Hooks
Assistant District Attorney
District 16B
910-272-6024
John.a.hooks@nccourts.org

jah enclosure



Mailing Address: Post Office Box 1925 Rockingham, NC 28380

Telephone: 910-419-7500 Facsimile: 910-419-7501

District Attorney

Physical Address: 105 W. Franklin Street Rockingham, NC 28379

June 14, 2017

Matthew F. Martucci, Investigator North Carolina State Board of Elections Post Office Box 27255 Raleigh, NC 27611-7255

NCSBE Case number: 2017-319 -

Dear Mr. Martucci:

I have carefully review the file which you sent to me on June 1, 2017 regarding the investigation of

Due to the lack of certainty of knowledge concerning his voter rights, I am declining prosecution of this matter.

It seems to me that it would be a simple matter to add a document for the felons to sign when they are placed on probation acknowledging notification of their loss of voting rights. Likewise, upon release from prison on parole or a consecutive probation sentence, a similar document signed by the felon would make all of our jobs easier.

Thank your for your investigation in this matter.

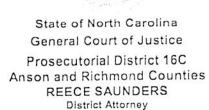
Sincerely,

Reece Saunders District Attorney

Penland

RS: dms

STATE FARE OF STATES



Mailing Address: Post Office Box 1925 Rockingham, NC 28380

Telephone: 910-419-7500 Facsimile: 910-419-7501 Physical Address: 105 W. Franklin Street Rockingham, NC 28379

June 14, 2017

Matthew F. Martucci, Investigator North Carolina State Board of Elections Post Office Box 27255 Raleigh, NC 27611-7255

RE.

NCSBE Case number: 2017-318 -

7-318 -

Dear Mr. Martucci:

I have carefully review the file which you sent to me on June 1, 2017 regarding the investigation of

Due to the lack of certainty of knowledge concerning his voter rights, I am declining prosecution of this matter.

It seems to me that it would be a simple matter to add a document for the felons to sign when they are placed on probation acknowledging notification of their loss of voting rights. Likewise, upon release from prison on parole or a consecutive probation sentence, a similar document signed by the felon would make all of our jobs easier.

Thank your for your investigation in this matter.

Sincerely,

Reece Saunders District Attorney

RS: dms

RECEIVED

jijk 1 6 2017

STATE LOARD OF ELECTIONS



SETH H. EDWARDS DISTRICT ATTORNEY

SECOND PROSECUTORIAL DISTRICT Beaufort, Hyde, Martin, Tyrrell and Washington Counties

BEAUFORT COUNTY COURTHOUSE ANNEX MARTIN COUNTY COURTHOUSE III WEST 2ND STREET PO DRAWER 1705, WASHINGTON, NC 27889 PO BOX 1186, WILLIAMSTON, NC 27892 O 252-940-4010 | F 252-940-4011

305 EAST MAIN STREET O 252-809-5110 | F 252-809-5111

PLEASE RESPOND: BEAUFORT COUNTY

June 23, 2017

Mr. Matthew Martucci NC State BOE PO Box 27255 Raleigh, NC 27611-7255

RE:

Beaufort County Felons Who Voted in 2016

Your case #s: 2016-083; 2017-044-050;

Dear Mr. Martucci,

Thank you for your time and effort in investigating eight instances in Beaufort County where convicted felons voted who were ineligible due to a current status of probation or parole. After reviewing your reports, I am declining prosecution at this time.

In your reports, you point out the flaws in the voting system that could and should prevent ineligible felons from voting. It is my hope that our legislature will address these issues and implement safeguards to prevent this type of action in the future.

With best regards, I am,

Seth H. Edwards

SHE/r

STATE BOARD OF CHECKES

STATE OF NORTH CAROLINA County In The General Court Of Justice District Superior Court Division STATE VERSUS TRANSCRIPT OF PLEA Highest Level Of Education Completed G.S. 15A-1022, 15A-10 NOTE: Use this section ONLY when the Court is rejecting the plea arrangement. The plea arrangement set forth within this transcript is hereby rejected and the clerk shall place this form in the case file. (Applies to p arrangements disclosed on or after December 1, 2009.) Date Name Of Presiding Judge (Type Or Print) Signature Of Presiding Judge The undersigned judge, having addressed the defendant personally in open countyfinds that the defendant (1) was duly sworn or affirmed, (2) entered a plea of __ guilty __ guilty pursuant to Alford decision no contest, and (3) offered the following answers to the questions set out below: 1. Are you able to hear and understand me? 2. Do you understand that you have the right to remain silent and that any statement you make may be used against you? 3. At what grade level can you read and write? 4. (a). Are you now under the influence of alcohol, drugs, narcotics, medicines, pills, or any other substances? (b). When was the last time you used or consumed any such substance? 5. Have the charges been explained to you by your lawyer, and do you understand the nature of the charges, and do you understand every element of each charge? 6. (a). Have you and your lawyer discussed the possible defenses, if any, to the charges? (6a) (b). Are you satisfied with your lawyer's legal services? 7. (a). Do you understand that you have the right to plead not guilty and be tried by a jury? (7a) (b). Do you understand that at such trial you have the right to confront and to cross examine witnesses against you? (c). Do you understand that at a jury trial you have the right to have a jury determine the existence of any aggravating factors that may apply to your case (and, if applicable, additional sentencing points not related to prior convictions) beyond a reasonable doubt? (d). Do you understand that by your plea(s) you give up these and other valuable constitutional rights to a jury trial (and, if applicable, rights related to sentencing)? 8. Do you understand that, if you are not a citizen of the United States of America, your plea(s) of guilty or no contest may result in your deportation from this country, your exclusion from admission to this country, or the denial of your naturalization under federal law? 9. Do you understand that upon conviction of a felony you may forfeit any State licensing privileges you have in the event that you refuse probation or that your probation is revoked? 10. Do you understand that following a plea of guilty or no contest there are limitations on your right to appeal? 11. Do you understand that your plea of guilty may impact how long biological evidence related to your case

(for example, blood, hair, skin lissue) will be preserved?

[12. D	o you understand that	you are	e pleading guilty no contest	o the charges show	wn below?		(12)	¥E.	5		
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	15. (Use if aggravating factors are listed below) Have you admitted the existence of the aggravating factors shown below, have you agreed that there is evidence to support these factors beyond a reasonable doubt, have you agreed that the Court may accept your admission to these factors, and do you understand that you are waiving any notice requirement that the State may have with regard to these aggravating factors agree that the State has provided you with appropriate notice about these aggravating factors? (If so, review the aggravating factors with the defendant.)											
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	Upon consideration of the record proper, evidence or factual presentation offered, answers of the defendant, statements of the lawyer for the defendant, and statements of the prosecutor, the undersigned finds that:									
There is a factual basis The defendant is satisfied.	1. There is a factual basis for the entry of the plea (and for the admission as to aggravating factors and/of sementing postably).									
3. The defendant is compa	The defendant is competent to stand trial: The defendant is competent to stand trial: The State has provided the defendant with appropriate notice as to the aggravating factors and/or points; The defendant has									
waived notice as to the aggravating factors and/or points; and waived notice as to the aggravating factors and/or points; and										
waived notice as to the aggravating factors and/or points; and 5. The plea (and admission) is the informed choice of the defendant and is made freely, voluntarily and understandingly. The defendant's plea (and admission) is hereby accepted by the Court and is officered Jecordes.										
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5. adjudges t a habit 6. finds enha	delendant has provided the defendant to be (che tual breaking and entering ancement pursuant to: 4-50.22 (gang).	ck only one)	itual felon to be s be sentenced a (drugs). G	entenced four of s a Class E felo S. 14-3(c) (hote	classes higher that on. crime). [] G.S	5. 50B-4.1 (dom	restic violence)		
8. finds the a [If No.] 9. finds that 10. finds that 11. finds the a 12. dld not gra [If No.] 13. finds that 13. finds that 13. finds that 13. finds that	above-designated offen in the attached AOC-60 above-captioned offens in the other form a motor vehicle is an offense involving a by G.S. 50B-1(b) with above-designated offen and a conditional dischass committed on or after Donal discharge for factothe defendant used or or the other and the defendant used or or the defendant used or the defendant used or or the defendant used or or the defendant used or the defen	3C, Page Two, Side (a) involve the (check a) imposes the special (a) commercial moto assault, communication the victim. se(s) involved criminarge under G.S. 90-96 (ac. 1, 2013, only) the Crims related to the offer	Two, and makes all that apply) [conditions of privehicle was ag a threat, or an all street gang ac (a) because (che out finds, with these.	the additional in the physical or mobalion set forflused in the correct act defined in the correct act and the correct act act and the correct act act act act act act act act act a	findings and order nental sexu h on the atlached nmission of the c G.S. 50B-1(a), a 0.25. the defend of the District Alto	ers on the attact abuse of a 1 AOC-CR-603 offense and tha and the defenda ant refused to c anney, that the o	ned AOC-OF a minor. C, Page Two t it shall be re not had a pers consent.	o, Side Two. eported to OM sonal relations	MV. iship
14. (for judgme	ints entered on or after De	c. 1, 2013, only) finds th	at this was an o	ftense involving	child abuse or a	in offense invol	lving assault	or any of the	acts
he Court, having	d in G.S. 508-1(a) coming considered evidence, udgment and the defen	arguments of counse	and statement	of defendant, C				one, be	
or a minimum ter	m of 6 mon	hs for a r	naximum term o		nonths in the cu:	tody of the N.C	C. DAC.		
The defendant sh	shall run at the explrat tall be given credit for _ sentence imposed above	days sper ve. imprisonmer	nt in confinement of required for sp	t prior to the da ecial probation	ite of this Judgm set forth on AOC	ent as a result C-CR-603C, Pa	of this charge age Two.	e(s) to be app	blied
			SPENSION			ad an \(\sigma\)	pervised [Junsuparvis	s od
1. The Cour 2. The Cour G.S. 15A	nditions set out below, 18 months, I finds that a long I finds that it is NOT ap -1343.2(e) for communi I of probation shall beg	er shorter per propriate to delegate ty punishment or G.S in when the defe	riod of probation to the Section of 5. 15A-1343.2(f) endant is release	is necessary the Community Conformediate	nan that which is orrections the aute punishment, ration at the	specified in G.	S. 15A-1343 se any of the	.2(d).	s in
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	ndant shall comply with ndant shall provide a Di	VA sample pursuant t	o G.S. 15A-266.	4. (AOC-CR-31					
The defendant st X determined by REMIT PSF FE	nall pay to the Clerk of a the probation officer.	Superior Court the "To	MONETARY olal Amount Due ourt as follows:	" shown below.	, plus the probati	on supervision	fee, pursuan	it lo a schedul	le
Casts Fire	Restitution	S 0.00	Comm Serv Fee \$ 0.00	\$ 0.00	SBM Fee \$ 0,00	\$ 0.00	\$	Amount Due 300.00	
The Court fine	Restitution Worksheet, Notes just cause to waive of the "Total Amount of	iolice And Order (Initional Costs, as ordered on the Due," the probation of Matrial oppositions of the Costs	he attached [ficer may transfite unmarked sources	AOC-CR-618 AOC-CR-618 er the defendar is to be disregarder	which is incorpor B. Other: nt to unsupervise d as surplusage.	d probation.			

	REGULAR COND	ITIONS OF PROBA	TION - G.S. 15A-1343(I)
explosive device, or other deadly we equip the detendant for suitable emplified elemant is on supervised prounknown to the supervising probatio (7) Report as directed by the Court times, answer all reasonable inquirie probation officer if the defendant fall person and of the defendant fall person and of the defendant's vehicle required to submit to any other seare detendant's vehicle, upon a reasonalisted in G.S. 14-259 without written detendant by a licensed physician are passessors, or sellers of any such till are sold, kept, or used. (12) Supply a probation officer for purposes directly	may be extended pursuant to G.S. supon listed in G.S. 14-269, (3) Report listed in officer, (6) Remain within the just the probation officer to the officer and obtain prior is to obtain or retain satisfactory of the and premises while the defendent that would otherwise be unlaw ble suspicion that the defendant permission of the court. (11) Not and is in the original container with eggl drugs or confrolled substance a breath, urine, or blood specime, y related to the probation supervi	c. 15A-1342. The defendant semain gainfully and suitably of the institution. (4) Sallsfy to (5) Not abscond, by willfully a misdiction of the Court unless ser at reasonable times and plapproval from the officer for, a majoyment. (9) Submit at rea and is present, for purposes of ful. (10) Submit to warrantless is engaged in criminal activity use, possess, or control any in the prescription number affectes; and not knowingly be pren for analysis of the possible sion. If the results of the analysis of the an	nall: (1) Commit no criminal offens imployed or faithfully pursue a could support and family obligations, voiding supervision or by willfully granted written pernission to leavaces and in a reasonable manner and notify the officer of, any changes senable times to warrantless sear rectily related to the probation supersection by a law enforcement or is in possession of a firearm, elegal drug or controlled substance and it, not knowingly associated sent at or frequent any place when tresence of prohibited drugs or all	se in any jurisdiction. (2) Possess no firearm, urse of study or vocational training, that will
Adult Correction for the actual costs 13. The Court finds that the attached AOC-CR-603C	defendant is responsible for a	testing. acts of domestic violence	and therefore makes the addit	tional findings and orders on the
a motor vehicle for a period of the period o	with the following special construction of the clerk of of	nditions which the Court of Superior Court for transmit relicensed by the Divint Test (G.E.D.) during the tring the first ged during the same term ander Monetary Condition ent, or education program il discharged. emises or workplace of, of ect or indirect, by any meight from alcohol consumpt found that a substance a	smillal/notification to the Division of Motor Vehicles, which a first months of days of the period of probation of court. Is on the reverse within the second of probation of the reverse within the second of probation of the reverse within the second of the period of probation of the reverse within the second of the period of probatic of the period of the period of probatic of the period of probatic of the period of probatic of the period of the period of probatic of the period of period of the period of probatic of the period of	the defendant's rehabilitation; slon of Motor Vehicles and not operate ever is later.
officer cause the defenda until the defendant shall I 2. The defendant gives noting conviction release are se	ORDER OF CHARLES OF THE CONTROL OF T	COMMITMENT/AF ples of this Judgment and copies to the custody of t tions of release pending a ent of the trial court to the SIGNATURE OF JL	COMMITMENT TO THE SHERIFF OF THE SHERIFF	other qualified officer and that the erse to serve the sentence imposed or drives and any conditions of post
(additional conditions of p 3. Felony Judgment Finding (AOC-CR-605) 4. Extraordinary Miligation F	CR-350) entence (AOC-CR-603C, Page or obstion) as Of Aggravating And Mitiga	ge Two) 7.	Judicial Findings As To Requi Judicial Findings And Order F Sentence (AOC-CR-615, Side	red DNA Sample (AOC-CR-319) or Sex Offenders - Suspended : Two) ranent No Contact Order (AOC-CR-620)
(AOC-CR-611)	otice And Order (Inllial Sente	signature Of Clerk		Deputy CSC Asst. CSC Greek Of Superior Court SEAL